

**DIRECT TESTIMONY OF**  
**MICHAEL D. SHINN**  
**ON BEHALF OF**  
**DOMINION ENERGY SOUTH CAROLINA, INC.**  
**DOCKET NO. 2021-2-E**

1   **Q.   PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND CURRENT**  
2       **POSITION.**

3   A.       My name is Michael D. Shinn, and my business address is 400 Otarre  
4       Parkway, Cayce, South Carolina 29033. I am currently employed by Dominion  
5       Energy South Carolina, Inc. (“DESC” or “Company”) as Manager - Fuel  
6       Origination and I am responsible for managing the Fuel Procurement and Asset  
7       Management Department (“Fuel Department”).

8  
9   **Q.   PLEASE BRIEFLY SUMMARIZE YOUR DUTIES WITH DOMINION**  
10       **ENERGY SOUTH CAROLINA, INC.**

11   A.       My responsibilities include managing the purchase and delivery of coal, No.  
12       2 fuel oil, and limestone on behalf of the Company and as an agent for South  
13       Carolina Generating Company (“GENCO”).

1 **Q. DESCRIBE YOUR EDUCATIONAL BACKGROUND AND YOUR**  
2 **BUSINESS EXPERIENCE.**

3 A. I earned a Bachelor of Science Degree in Mechanical Engineering from the  
4 University of South Carolina in Columbia, South Carolina, in 1995. While in  
5 college, I was a student intern in the Fossil Hydro Power Plant Performance Group  
6 for five years. Since graduation, I have held various positions within the Fuel  
7 Department, including managing rail transportation and delivery, spot coal  
8 purchasing, coal quality management, synthetic fuel optimization, and state and  
9 federal regulatory reporting. While Manager of Fuel Technical Services, Industrial  
10 Coal and Synfuel, I worked with coal suppliers and DESC's power plants to increase  
11 fuel and transportation flexibility as well as to maximize the utilization of the  
12 Company's assets. In December 2009, I was promoted to General Manager of the  
13 Coal and Oil Procurement Department, and in January 2021, I assumed my current  
14 position.  
15

16 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

17 A. The purpose of my testimony is to describe the procurement and delivery  
18 activities for coal and No. 2 fuel oil used in electric generation for DESC as well as  
19 GENCO's Williams Station for the period January 1, 2020, through December 31,  
20 2020 (the "Review Period"). I also discuss changes that have occurred in coal  
21 markets since the last annual fuel adjustment hearing and how these changes

1 affected coal procurement during the Review Period. My testimony also describes  
2 the procurement and delivery of limestone for our wet scrubbers located at the  
3 Wateree and Williams steam plants.  
4

5 **Q. PLEASE DESCRIBE GENCO AND ITS RELATIONSHIP TO DESC.**

6 A. GENCO was incorporated on October 1, 1984, and owns A.M. Williams  
7 Electric Generating Station (“Williams Station”). GENCO sells to DESC the entire  
8 generation output from Williams Station under a Unit Power Sales Agreement  
9 approved by the Federal Energy Regulatory Commission. Hereafter, when I refer to  
10 DESC’s non-nuclear steam generation plants, I include GENCO.  
11

12 **COAL, NO. 2 FUEL OIL, AND**  
13 **LIMESTONE PURCHASING**

14 **Q. PLEASE SUMMARIZE DESC’S FUEL PROCUREMENT NEEDS AND**  
15 **PURCHASING PRACTICES FOR DESC’S NON-NUCLEAR POWER**  
16 **GENERATION PLANTS.**

17 A. The Fuel Department purchases all coal, No. 2 fuel oil, limestone, and  
18 associated transportation for DESC’s non-nuclear power generation plants focusing  
19 on reliability of supply, conformity with operational and environmental  
20 requirements, and reasonable prices.

**Q. WHAT WAS THE BURN RATE FOR COAL IN 2020 AND WHAT DO YOU EXPECT THE BURN RATE FOR COAL TO BE IN 2021?**

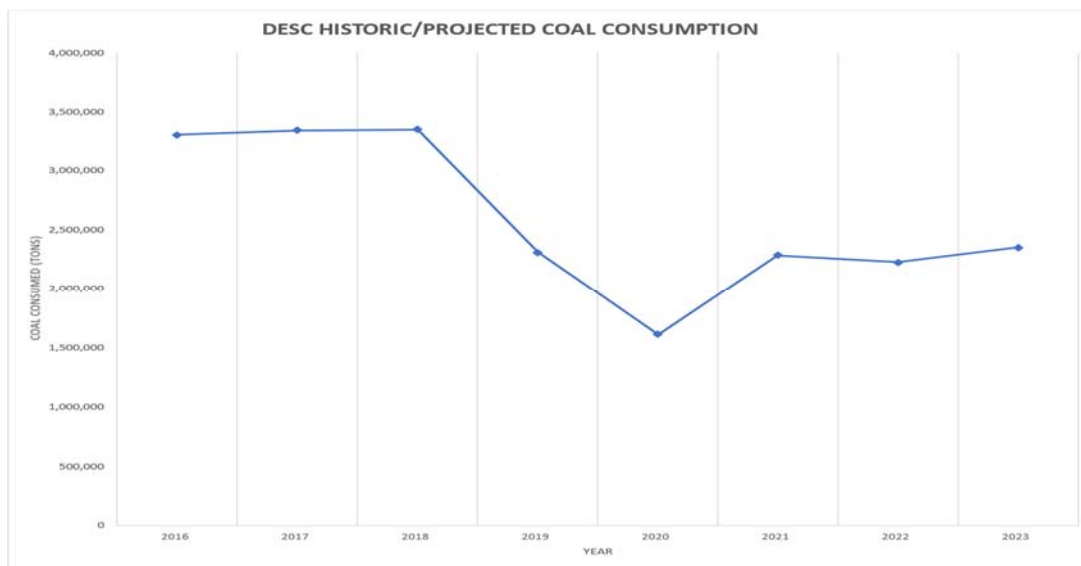
A. In 2020, DESC consumed 1,614,112 tons of coal in the production of electricity for its customers. This amount was 30% lower than the amount of coal consumed in 2019.

The Company projects that its burn rate for coal in 2021 will be approximately 2,340,291 tons. This projected burn rate is based on normal weather, the Company's projections of coal and natural gas prices, and the economic dispatch of units.

The following graph in Figure 1 illustrates the change in coal consumption since 2016 and the predicted consumption through 2023.

**Figure 1**

**Coal Consumption 2016 to 2023**



**Q. HOW DOES THE COMPANY SECURE NECESSARY QUANTITIES OF COAL AND NO. 2 FUEL OIL AT COMPETITIVE PRICES?**

A. Coal is procured under long-term (more than one year) and spot purchase (up to one year) agreements to achieve a balance of reliable supplies while maintaining flexibility to react to market changes or short-term system needs. Under historic market conditions, DESC seeks to have long-term purchases represent approximately 60% to 80% of projected system demand. Spot purchases provide a mechanism to manage inventories and react to short-term changes in the marketplace, and generally represent 20% to 40% of projected system demand. Broadly, the Company is altering its practices regarding long-term versus short-term coal procurement contracts to reflect a reduction in demand for coal-fired generation.

In contrast to the complexities of coal purchasing contracts, contracts for No. 2 fuel oil are requirements contracts that are competitively solicited every two years. Generally, pricing for these contracts is based upon market indices that are adjusted daily.

DESC maintains an active list of qualified suppliers of coal and No. 2 fuel oil. Typically, as contracts expire or needs are identified, solicitations are issued for competitive sealed bids. Responses to these solicitations inform our knowledge of market demand and prices. Moreover, because the responses to these solicitations often include proposals for coal supplies with specifications different than the

1 requested specifications, these responses also aid our ongoing efforts to ascertain  
2 price differences for varying qualities of fuels.

3  
4 **Q. PLEASE SUMMARIZE THE COMPANY'S COAL PURCHASES DURING**  
5 **THE REVIEW PERIOD.**

6 A. The Company took delivery of 1,244,314 tons of coal under long-term  
7 agreements and 185,628 tons of coal through spot purchases during the Review  
8 Period. As a whole, long-term agreements provided 87% of the requirement for the  
9 Company's coal-fired stations, while spot purchases accounted for the remaining  
10 13% of DESC's coal requirements during 2020. In total DESC received 1,429,942  
11 tons in 2020 in contrast to the 2,495,368 tons received in 2019. This 43% decrease  
12 shows the impact of low natural gas prices, extended plant maintenance outages and  
13 milder than normal weather and the importance of a flexible supply base. In  
14 summary, operational considerations, weather, fuel market conditions, and  
15 economic dispatch of the Company's generating assets combined to impact DESC's  
16 balance of coal purchases in the Review Period, driving the Company to rely more  
17 heavily on short-term agreements to meet its requirements for coal.

1 **Q. FOR 2021, PLEASE EXPLAIN THE COMPANY'S PLANS FOR**  
2 **ADDRESSING ITS NEEDS FOR COAL SUPPLIES UNDER LONG-TERM**  
3 **CONTRACTS AND SPOT PURCHASES.**

4 A. DESC anticipates soliciting suppliers of coal for additional long-term  
5 contracts in 2021. The Company currently has contracts in place that are projected  
6 to meet a balance of approximately 70% of coal supplies through long-term  
7 contracts and approximately 30% through short-term contracts in 2021. However,  
8 this balance may not be achieved because of market conditions, weather, and  
9 operational considerations. The Company plans to maintain the flexibility to  
10 manage its coal inventories and purchase the most competitively priced fuel being  
11 ever mindful that its burn rate has the potential to fluctuate widely due to market  
12 conditions and changes in the price of coal or natural gas which may result in  
13 imbalances of fuel supply and demand. In sum, the Company will continue to  
14 evaluate market conditions carefully, always seeking to purchase coal supplies for  
15 our customers at economically reasonable prices while ensuring that the Company's  
16 service commitments are reliably and prudently met.

17  
18 **Q. HOW MUCH COAL DOES DESC PLAN TO PURCHASE IN 2021 UNDER**  
19 **LONG-TERM CONTRACTS?**

20 A. DESC currently has long-term contracts with six suppliers for the delivery  
21 of 1,662,667 million tons of coal. This quantity represents 70% of DESC's expected

1 total coal receipts for 2021. The coal purchased under these contracts ranges in  
2 quality from 12,500 to 12,700 British Thermal Units (“BTU”) per pound and from  
3 1.00% to 1.63% sulfur content. These contracts are for an initial period of two to  
4 three years, and some of the contracts have options to renew. The amount of coal  
5 under contract will vary from year to year, and the contract terms will vary from  
6 contract to contract.

7 During 2021, the Company will continue to carefully evaluate its need for  
8 coal in future periods. We anticipate that DESC will negotiate additional  
9 commitments for coal supply for 2021 and beyond seeking to maintain a reasonable  
10 balance between coal supplied under long-term contracts and spot purchases while  
11 obtaining coal at reasonable prices and ensuring that the Company’s supply  
12 requirements are reliably and prudently met.

13  
14 **Q. FOR 2021, PLEASE EXPLAIN THE COMPANY’S CURRENT PLANS FOR**  
15 **ADDRESSING ITS NEEDS FOR COAL SUPPLIES UNDER SHORT-TERM**  
16 **CONTRACTS.**

17 A. The Company currently has spot contracts with five suppliers for the delivery  
18 of 401,339 tons of coal. This quantity represents 17% of DESC’s expected total coal  
19 receipts for 2021. The timing and occurrence of the remainder of the Company’s  
20 expected short-term coal purchases in 2021 of 13% (100% - (70% long-term + 17%  
21 short-term) = 13%) will be heavily dependent on weather and the generation



1 produced at the other generation assets employed by DESC. The Company will  
2 make additional spot or long-term purchases as needed to ensure that enough supply  
3 is available for its electricity generation needs at a reasonable price. Acquiring coal  
4 supplies in this manner will provide DESC with the flexibility to manage its  
5 generation assets in the most cost-effective way, which can vary from month to  
6 month.

7  
8 **Q. GIVEN THE STATE OF THE DOMESTIC COAL MARKET, WILL**  
9 **SUFFICIENT SUPPLIES OF COAL BE AVAILABLE ON THE SPOT**  
10 **MARKET TO MEET THE COMPANY'S GENERATION NEEDS?**

11 A. With utilities across the country decommissioning coal plants and relying  
12 more heavily on natural gas generation facilities, the demand for coal in the  
13 domestic market will, overall, be reduced unless an export market develops. Export  
14 coal demand was reduced for most of 2020 but the market was showing increased  
15 interest in shipments of coal during the waning months of 2020 and entering 2021.  
16 Given this market climate, coal suppliers continued production, but at diminished  
17 levels and with less capacity to increase production if needed due to increased  
18 demand. While the Company does not anticipate that these market conditions will  
19 change in the short-term, the trend for coal production in our supply areas will  
20 continue to decrease. Current supply forecasts indicate coal supplies will remain  
21 available but may be limited depending on international demand.

1 **Q. HOW DOES DESC ENSURE THAT THE RIGHT QUANTITY OF FUEL**  
2 **SUPPLIES IS AVAILABLE TO MEET GENERATION DEMANDS AT ITS**  
3 **NON-NUCLEAR POWER GENERATION FUEL FACILITIES?**

4 A. DESC uses several steps to bring the fuel supply and demand factors  
5 together. Fuel usage levels are calculated and forecasted for each of the generating  
6 plants. Coal and No. 2 fuel oil inventories are then validated, and contract quantities  
7 are summed and compared against projected system usage to determine needs going  
8 forward. With this information, the Fuel Department carefully evaluates the  
9 Company's coal requirements and determines whether transportation options under  
10 current contracts, spot purchases, or additional long-term agreements are  
11 appropriate. Through this process, DESC has been successful in leveraging long-  
12 term and short-term coal purchases to achieve reasonable purchase prices while  
13 ensuring the reliability of coal supplies necessary to support system needs.

14 No. 2 fuel oil is purchased to ensure adequate back up to natural gas for  
15 DESC's intermediate and peaking generators. Typically, fuel storage tanks are filled  
16 going into peak usage periods.

17 **Q. HOW DOES THE COMPANY DETERMINE A "REASONABLE PRICE"**  
18 **FOR COAL AND NO. 2 FUEL OIL PURCHASES?**

19 A. The Fuel Department works diligently to achieve an optimization between  
20 adequate fuel supplies of acceptable quality at reasonable purchase prices. The

1 ultimate value of the delivered fuel (coal or No. 2 fuel oil) is determined by the  
2 actual delivered cost per Million British Thermal Units (“MMBTU”), accounting  
3 for any fuel impacts in the operation of our generating plants. Market prices  
4 fluctuate due to such things as seasonality, political turmoil, national weather trends,  
5 and domestic/international supply/demand imbalances. DESC continuously  
6 evaluates factors that impact prices, while employing contract strategies such as  
7 predetermined price adjustments and quarterly adjustments to mitigate the effect  
8 market conditions have on coal contracts. Market publications, indices, industry  
9 solicitations, trade associations, and interacting with market participants are some  
10 of the sources and methods that we use to stay abreast of market trends and  
11 conditions.

12  
13 **Q. HOW DOES THE COMPANY MANAGE COAL INVENTORIES TO**  
14 **ENSURE RELIABILITY AND AVAILABILITY?**

15 A. To maintain adequate supply at its coal-fired generating facilities, the  
16 Company continuously manages inventories using long-term contracts, spot market  
17 purchases, and transportation options. The Company used these tools in support of  
18 its efforts to maintain an inventory of approximately 680,125 tons of coal during the  
19 Review Period based on the average of each of 12 months’ ending inventories to  
20 support anticipated consumption during the Review Period and to maintain enough  
21 coal to run each coal unit at full capacity for approximately 45 days. This

1 methodology allows for an inventory of more than 680,125 tons at the beginning of  
2 high demand periods and less than 680,125 tons entering the milder months. This  
3 targeted inventory level aids in protecting DESC and its customers against lack of  
4 coal availability as well as against production and delivery problems that may arise  
5 from time to time. The coal inventory is also an immediately available resource to  
6 meet our supply needs when short-term market prices are unfavorable, natural gas  
7 availability issues arise, or a lack of solar generation occurs. A crucial aspect of the  
8 Company's inventory management is balancing its short-term needs against long-  
9 term requirements and expected future operating conditions.

10  
11 **Q. PLEASE PROVIDE AN OVERVIEW OF TRANSPORTATION SERVICES**  
12 **DURING THE REVIEW PERIOD.**

13 A. In 2020, CSX Transportation, Inc. ("CSX") remained the primary rail  
14 transporter of coal for DESC. The CSX contract rates were subject to quarterly  
15 adjustments according to indices published by the American Association of  
16 Railroads and will remain under the current contract until February 28, 2021.  
17 Renegotiation of the current contract is in progress, and DESC is comparing and  
18 evaluating its viable options for transporting the coal it needs to operate reliably at  
19 market prices.

1 **Q. DOES DESC HAVE ACCESS TO INTERNATIONAL COAL SUPPLIES?**

2 A. Yes. Although the Company did not receive any deliveries of international  
3 coal during the Review Period, DESC has the capability, through existing utility-  
4 business partnerships, of obtaining and transporting imported coal to its coal  
5 generation facilities on a spot or as-needed basis when prices for international coal  
6 are competitive with domestically produced coal.

7  
8 **Q. PLEASE DESCRIBE THE STATE OF THE INTERNATIONAL COAL**  
9 **MARKET IN WHICH DESC PARTICIPATES AND ITS CURRENT PLANS**  
10 **REGARDING IMPORT COAL.**

11 A. International coal prices have risen over the Review Period. The market for  
12 coal on the API 2 index began the year at \$55.90 per ton and ended the year at  
13 \$69.05 per ton. The Company continues to monitor the market for use of  
14 international coal in DESC's system, but the current domestic market precludes its  
15 use at this time. The demand for Metallurgical coal in the international market from  
16 U.S. ports ended 2020 stronger than last year due mostly to the Chinese shift toward  
17 non-Australian coal. There was also increased demand for Northern Appalachian  
18 and Illinois Basin coal due to a colder winter in European Markets. Natural gas/LNG  
19 production issues also led to decreased availability and higher prices which  
20 encouraged coal consumption.

DESC will continue to monitor and remain informed of opportunities to purchase international coal as part of its ongoing effort to reduce fuel costs for both DESC and its customers and to ensure that an adequate supply of coal is available to meet its generation needs.

**Q. WHAT WERE DESC'S DELIVERED COAL COSTS FOR THE REVIEW PERIOD?**

A. DESC's average delivered cost in dollars per MMBTU by month for coal purchased for steam plants during the Review Period is set forth in Table 1.

**Table 1**

Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
\$3.28	\$3.53	\$3.50	\$3.64	\$3.69	\$3.71	\$3.42	\$3.71	\$3.87	\$3.55	\$3.39	\$3.49

**Q. WHAT CHANGES DOES THE COMPANY ANTICIPATE IN THE COAL MARKET FOR THE 2021 FORECASTED PERIOD?**

A. DESC's coal prices for the forecasted period are expected to fluctuate around current levels depending on DESC's need for spot coal. Over the past 12 months, the price per ton of Central Appalachian ("CAPP") coal has fluctuated. It began the year at \$48.00 per ton before decreasing to \$34.25 per ton on June 19, 2020, and

1 then settling at \$50.75 per ton on December 31<sup>st</sup>, 2020. Spot coal prices have been  
2 stable in January 2021 at approximately \$52.00 per ton.

3 The CAPP coal market continues to be impacted by dwindling demand  
4 caused by coal plant closures, diminished export markets, increased mining  
5 expenses, coal supplier bankruptcies, a severe lack of capital resources, and low-  
6 cost natural gas. The current prices for thermal CAPP coal are inadequate for most  
7 remaining producers to be able to attract investors and produce our typical  
8 specification.

9 These mounting issues combined with environmental concerns have led to a  
10 much more limited ability to borrow money for recapitalization of mines in general,  
11 and to the inability of mining companies to acquire new mining permits. These  
12 factors will continue to put upward pressure on coal production costs during 2021  
13 and will ultimately result in more consolidation, bankruptcies, and little to no  
14 investment in future supply assets. Notwithstanding these upward pressures, the  
15 Company expects coal prices will remain stable until demand increases or supply  
16 decreases below demand. Current production is adequate to meet anticipated  
17 demand and supply expected to be obtainable. For any significant increase in  
18 demand by industry or the export market there will be limited capability for supply  
19 sources to respond. This is not only on the coal production side but with  
20 transportation providers as well. This risk is partially mitigated by keeping a robust  
21 inventory entering peak seasons.

1 **Q. WHAT ADDITIONAL STEPS IS THE COMPANY TAKING TO REDUCE**  
2 **FUEL-RELATED EXPENSES?**

3 A. DESC continuously tries to reduce its fuel costs by purchasing coal of lower  
4 quality where practicable and acceptable to a coal-burning plant. During 2020,  
5 DESC elected to take delivery of coals purchased mainly from the Central  
6 Appalachia region in order to service our base contracts. Due to reduced coal burn  
7 at our plants and extended plant outages, DESC was unable to purchase any  
8 Northern Appalachia coal. DESC will continue to explore ways to reduce fuel costs  
9 while maintaining reliability and managing quality.  
10

11 **Q. WHAT HAS BEEN THE RECENT PRICING TREND IN THE NO. 2 FUEL**  
12 **OIL INDUSTRY?**

13 A. Delivered No. 2 fuel oil average monthly prices during the Review Period  
14 ranged from a high of \$14.29 per MMBTU in January to a low of \$7.76 per  
15 MMBTU in April. With the vast shale resources that have come online in the U.S.,  
16 the cost of fuel oil is expected to remain stable.

17 Set forth below is Table 2, which shows the average system delivered No. 2  
18 fuel oil prices in dollars per MMBTU for the Review Period that was purchased for  
19 steam plants, gas turbines, and combined cycle units.  
20



**Table 2**

Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
\$14.29	\$13.45	\$8.63	\$7.76	\$7.98	\$9.43	\$10.07	\$10.23	\$8.97	\$9.02	\$9.19	\$10.90

**Q. WHAT RESPONSIBILITIES DOES THE FUEL DEPARTMENT HAVE WITH RESPECT TO SO<sub>2</sub> AND NO<sub>x</sub> ALLOWANCES?**

A. The Fuel Department purchases or trades EPA sulfur dioxide (“SO<sub>2</sub>”) and nitrogen oxides (“NO<sub>x</sub>”) emission allowances as needed by DESC to compensate for its SO<sub>2</sub> emissions. However, DESC currently is emitting less than its SO<sub>2</sub> and NO<sub>x</sub> emission allowances allocated to it by the EPA. For this reason, the Company was not required to purchase SO<sub>2</sub> and NO<sub>x</sub> emission allowances. The Company also does not anticipate having to buy any SO<sub>2</sub> or NO<sub>x</sub> emission allowances in 2021.

**Q. PLEASE EXPLAIN THE FUEL DEPARTMENT’S ACTIVITIES RELATED TO THE PROCUREMENT OF LIMESTONE FOR DESC’S POLLUTION CONTROL FACILITIES.**

A. The Fuel Department is responsible for securing adequate and reliable supplies of limestone for the effective operation of wet limestone scrubbers at the Company’s Wateree and Williams Stations. There continue to be limited local suppliers for limestone; however, despite some prior delays in the anticipated in-service date, a new quarry is expected to come online in the Georgetown area during

1 2022. The Company acquired all of its supplies of limestone from a single source  
2 during the Review Period, which has proven to be effective and market priced.

3 The limestone is delivered to Williams and Wateree Stations by truck since  
4 the current source of supply is located near the plants. In summary, the Company  
5 continues to evaluate supply and transportation options designed to ensure adequate  
6 and reliable supplies of limestone at reasonable prices at its Williams and Wateree  
7 Stations.

8  
9 **CONCLUSION**

10 **Q. WHAT REQUEST DOES DESC MAKE OF THE COMMISSION IN THIS**  
11 **PROCEEDING?**

12 A. The Fuel Department has made reasonable and prudent efforts to obtain  
13 reliable, high quality supplies of coal, No. 2 fuel oil, and limestone and associated  
14 transportation at the lowest possible cost to DESC's customers. Therefore, on behalf  
15 of DESC, I respectfully request that the Commission find that the Company's fuel  
16 purchasing practices were reasonable and prudent for the Review Period.

17  
18 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

19 A. Yes.